

# Study on Safeguarding Cultural Heritage from Natural and Man-Made Disasters

Alessandra Bonazza  
*Institute of Atmospheric Sciences and Climate  
National Research Council of Italy*  
[a.bonazza@isac.cnr.it](mailto:a.bonazza@isac.cnr.it)



Krems, January 23, 2018



CNR-ISAC  
Contract n° EAC-2016-0248

Black crust on Carrara  
Marble - Milan  
Cathedral



Bell tower of Finale Emilia (Italy) –  
Earthquake 2012  
[www.ilgiornale.it/](http://www.ilgiornale.it/)



La Rochelle's 15th c. City  
Hall devastated by fire.  
France, 2013.  
(The History Blog ©)



Temple of Bel –  
Palmyra (Syria)  
2014 vs 2016.  
(Getty Images ©)

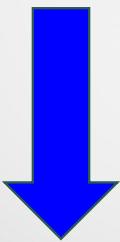


## OBJECTIVES

Providing an overview of the information available at EU and international level on risk assessment and prevention to safeguard cultural heritage from the effects of natural disasters and threats caused by human action;

Mapping the existing strategies in all 28 MS for disaster risk management of cultural heritage, with a focus on existing competence centres and tools;

Putting forward recommendations on possible measures to improve the risk management of cultural heritage at European level.



Contributing to the development of good practices on the integration of cultural heritage in the national disasters risk reduction strategies to be developed by EU MS - one of the implementation priorities of the Action Plan on the Sendai Framework

## Sendai Framework for Disasters Risk Reduction, 2015-2030

The Sendai Framework is a 15-year voluntary, non-binding agreement which recognizes that each State has the primary role to reduce disaster risk but that this responsibility should be shared with other stakeholders including local government, the private sector and other stakeholders. It sets the following outcome:

The substantial reduction of disaster risk and losses in lives, livelihoods and health and in the economic, physical, social, cultural and environmental assets of persons and communities based on participatory and informed decision-making at all levels.

The Sendai Framework is the successor instrument to the Hyogo Framework for Action (HFA) 2005-2015: Building the Resilience of Nations and Communities to Disasters. It is the outcome of stakeholder consultations initiated in March 2012 and inter-governmental negotiations held from July 2014 to March 2015, which were supported by the UNISDR upon the request of the UN General Assembly.

UNISDR has been tasked to support the implementation, follow-up and review of the Sendai Framework.

Downloaded Chart of the Sendai Framework

The Seven Global Targets

- Substantially reduce global disaster mortality rate in the decade 2020-2030
- Substantially reduce the number of people exposed to hazards by 2030
- Reduce direct disaster economic losses in relation to global gross domestic product by 2030
- Substantially increase access to pre-primary, primary and secondary education, their health and educational facilities,
- Substantially increase the number of countries having national and local disaster risk reduction strategies
- Substantially enhance international cooperation for disaster risk reduction
- Substantially increase the availability of relevant and accurate information and assessments to build resilience at all levels

The Four Priorities for Action

Adopted by United Nations Member States in March 2015: is the basis for a **disasters risk-informed approach** to policy-making, offering a **coherent agenda** across different EU policies to strengthen resilience to risks and shocks and supporting the EU priorities of investment, competitiveness, research and innovation.

There is **need for focused action within and across sectors** by States at local, national, regional and global levels in the following four priority areas:



# Sendai Framework for Disasters Risk Reduction, 2015-2030

## - Priority 1: Understanding disaster risk

### KNOWLEDGE

#### National and local levels:

Paragraph 24(d) .....understand .....cultural heritage impacts, in the context of event-specific hazard-exposure and vulnerability information.

## - Priority 2: Strengthening disaster risk governance to manage disaster risk

## - Priority 3: Investing in disaster risk reduction for resilience

### PUBLIC/PRIVATE STRUCTURAL/NON MEASURES

#### National and local levels:

Paragraph 30 (d) To protect or support the protection of cultural and collecting institutions and other sites of historical, cultural heritage and religious interest;

## - Priority 4: Enhancing disaster preparedness for effective response and to "Build Back Better" in recovery, rehabilitation and reconstruction



# Action Plan on Sendai Framework

*Key policies and practices contributing to the implementation of*  
**Priority 3: Investment for resilience – cultural heritage restoration**  
**Priority 4: Protection of cultural heritage - This Study-H2020 calls to mitigate impact on CH**

Key Area 4 - Supporting the development of a holistic disaster risk management approach (Sendai Priority 4 "Enhancing disaster preparedness for effective response and to "Build Back Better" in recovery, rehabilitation and reconstruction")				
IMPLEMENTATION PRIORITY	ACTIVITY	TIME-FRAME	OUTPUT	SENDAI TARGET
17. Develop good practices on the integration of <b>cultural heritage</b> in the national disaster risk reduction strategies to be developed by EU Member States	17.1 Ensure exchange of information among Member States on existing strategies and practices for risk assessment and prevention for safeguarding cultural heritage from natural and man-made disasters in the framework of the European Agenda for Culture, also drawing on EU-funded research projects	2016 - 2020	Increased consideration of cultural heritage safeguarding in the national disaster risk reduction strategies	(e), (g)

Targets						
Substantially reduce global disaster mortality by 2030, aiming to lower average per 100,000 global mortality between 2020-2030 compared to 2005-2015	Substantially reduce the number of affected people globally by 2030, aiming to lower the average global figure per 100,000 between 2020-2030 compared to 2005-2015	Reduce direct disaster economic loss in relation to global gross domestic product (GDP) by 2030	Substantially reduce disaster damage to critical infrastructure and disruption of basic services, among them health and educational facilities, including through developing their resilience by 2030	Substantially increase the number of countries with national and local disaster risk reduction strategies by 2020	Substantially enhance international cooperation to developing countries through adequate and sustainable support to complement their national actions for implementation of this framework by 2030	Substantially increase the availability of and access to multi-hazard early warning systems and disaster risk information and assessments to people by 2030



## Organization of Work and Resources

*Skills and expertise of the team members in the field of natural and man-made disasters impact on cultural heritage.*

### Team Member

Alessandra Bonazza  
(Leader of the group)

Cristina Sabbioni

Miloš Drdácký

Christian Hanus

Ingval Maxwell

Elisabeth Vintzileou

### Legal Entity

Italian National Research Council, Institute of Atmospheric Sciences and Climate (CNR-ISAC)

Italian National Research Council, Institute of Atmospheric Sciences and Climate (CNR-ISAC)

Institute of Theoretical and Applied Mechanics of the Academy of Sciences Czech Republic (ITAM)

Danube University Krems (DUK)

Officially retired in 2008. Engaged in wide range of voluntary and related conservation activities

National Technical University of Athens. Faculty of Civil Engineering (NTUA)

### Main expertise in the field of cultural heritage

Climate change  
Air pollution  
Volcanic eruption  
Environmental degradation

Climate change  
Air pollution  
Anthropic pressure

Flood  
Wind  
Landslide  
Earthquake

Armed conflicts  
Earthquake

Fire Conservation  
Risk Management

Seismic risks

### Countries under Responsibility

Spain, Portugal, Malta

Italy

France, Croatia, Luxembourg

Czech Republic, Poland, Slovakia, Baltic states, Hungary, Romania

Austria, Slovenia, Germany, Belgium, The Netherlands, Denmark

United Kingdom, Ireland, Finland, Sweden, Norway, Iceland

Greece, Cyprus, Bulgaria



## Task 1 – Literature review and existing initiatives at EU and international level

### Task 1 Literature review and existing initiatives at EU and international level

Definition of cultural heritage

Cultural heritage categories

Tangible heritage assets – monumental complexes, archaeological sites and cultural landscapes in remote/urban/coastal areas

Time scale of the event and of the related impact

Risks factors

Climate change, air pollution and environmental degradation, flood, Landslide, earthquake, volcanic eruption, fire, armed conflicts

Developed general and large impact

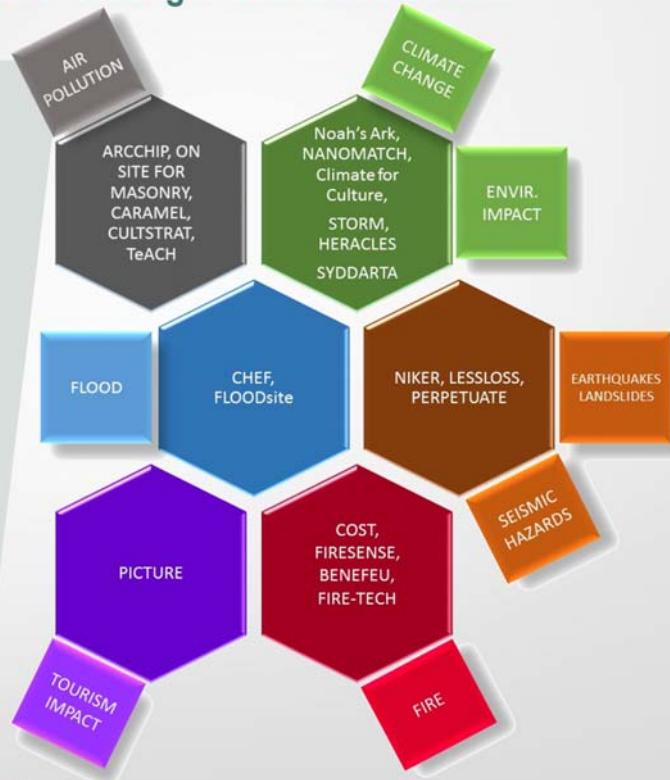
Geographical dimension and spatial scale

Main criteria driving the selection of relevant studies and initiatives to be reviewed



## Task 1 – Literature review and existing initiatives at EU and international level

Initiatives, research and innovation projects performed at international, European and national level have been the primary scientific reference of the study. Focus on Cultural Heritage, but also many other projects related to effects of natural disasters and of threats caused by human action.



## **Selection of EU-funded projects on natural and man-made disasters relevant to the study in object**



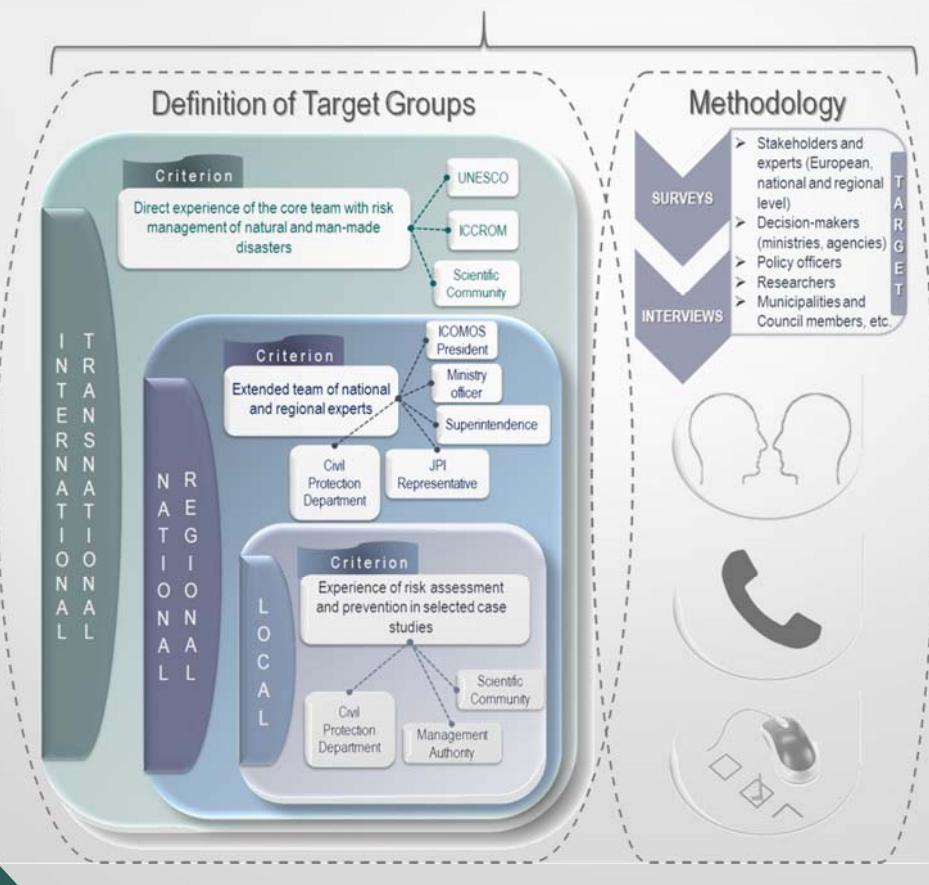
## Task 1 - Literature review and existing initiatives at EU and international level

## Work progress and achievements during the period

*The approach adopted aimed at the realization of a state of art concerning the following issues:*

- 1) Assessment of the impact of natural and man-made disasters on cultural heritage;

## Task 2 – Mapping (surveys and interviews)



## Task 2 – Mapping (surveys and interviews) – Local level



L'Aquila, 2009



Municipal District Praha – Troja, 2002



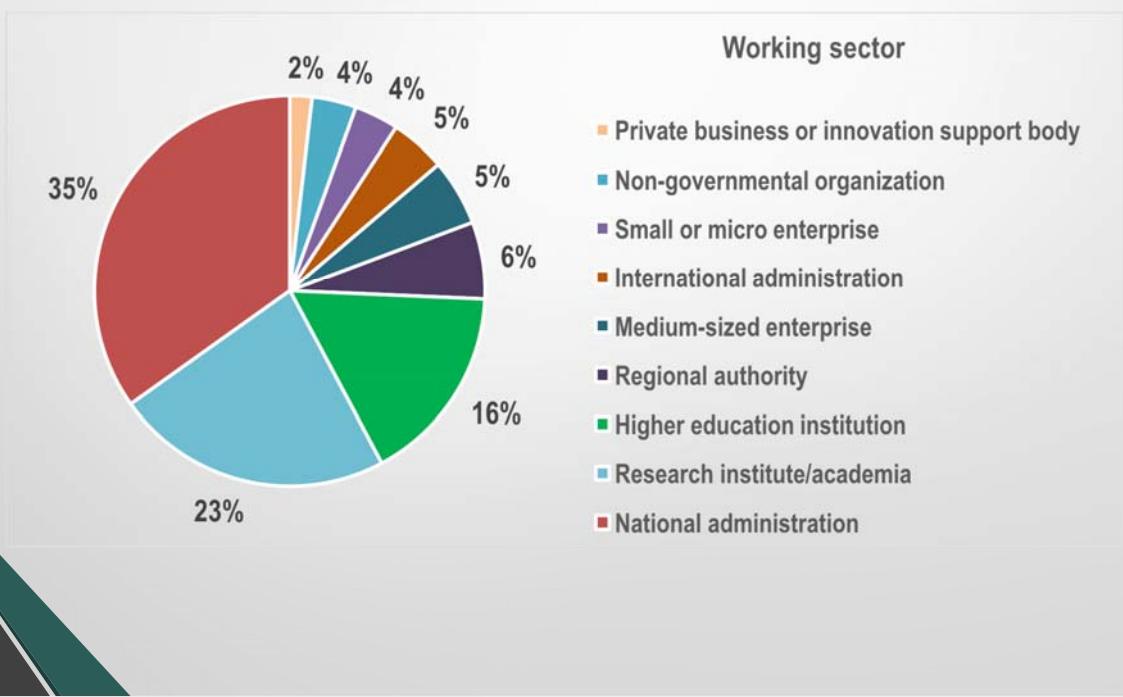
Piazza dei Miracoli, Pisa



Mnajdra Temple, Malta

## Task 2 – Mapping (surveys and interviews)

Experts Interviewed (302 contacted/109 responses)



## SURVEY – National strategies and risks addressed for safeguarding cultural heritage

### Preparedness measures

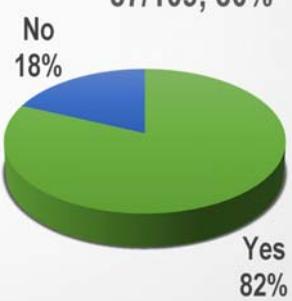
91/109; 83%



*Flood  
Fire  
Earthquake*

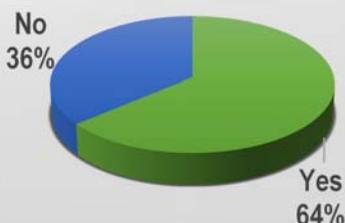
### Emergency plans

87/109, 80%



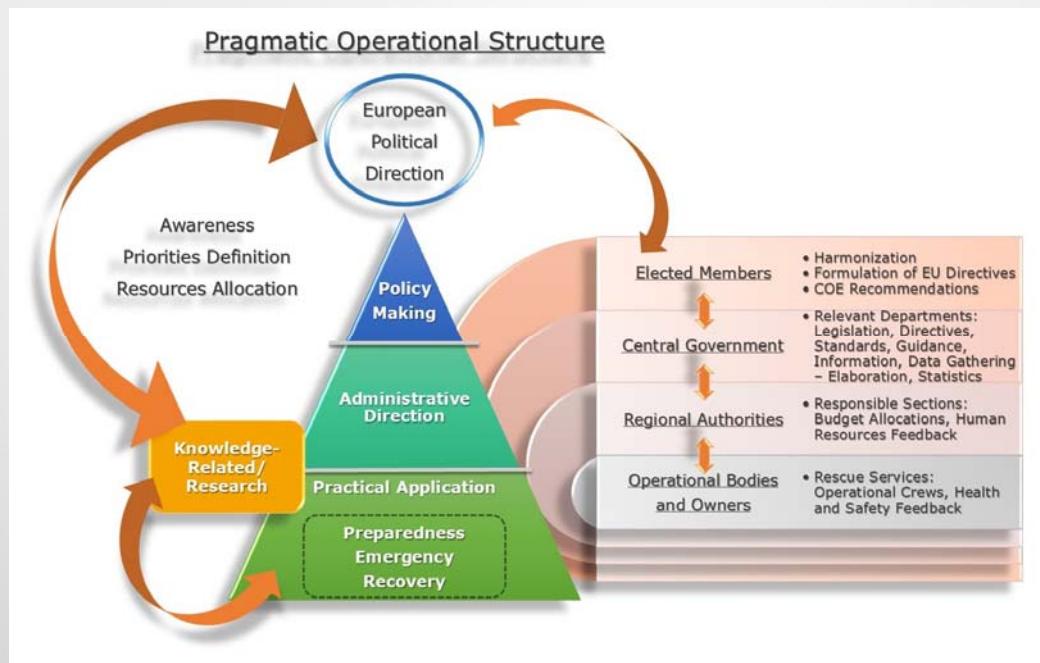
### Recovery measures

83/109; 76%



*No specific examples  
were indicated*

## Task 3 – Lessons Learnt and Recommendations



The lack of alignment in the process from the policy making to practical application

## Climate Change / Air Pollution

- Implementation of monitoring approach for correlating damage with climate/pollution and their changes
- Improvement of damage functions for producing future scenarios (quantitative evaluation, indicators etc.)
- Development multi-risk scenarios for complex systems, i.e. urban centres, archaeological sites. Existing model downscaling in space and time scenarios mostly referred to materials.
- Increase/Implementation of early warning specifically addresses to CH safeguard (encouragement of citizens involvement)
- Definition of long-term view measures and strategies
- Enhancing preparedness. Measures are mainly based on response to emergency situations